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THE WHITE HOUSE
WASHINGTON

June 3, 1980

MEMORANDUM FOR

THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE SECRETARY OF THE TREASURY
THE SECRETARY OF ENERGY
THE DIRECTOR, OFFICE OF MANAGEMENT
AND BUDGET
THE CHAIRMAN, JOINT CHIEFS OF STAFF
THE DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT: Persian Gulf Security Framework (S)

We have met in the SCC twelve times on the security framework for Persian Gulf. I have given the President a report on the overall progress in those meetings which sets forth the conceptual structure of the security framework and then provides a status report of things accomplished within it, actions in progress, and some possible additional actions. After reviewing the report, he asked that I share the substance of it with you. The remainder of this memorandum provides you with the report which went to the President. (S)

I. The Strategic and Political Context

In his State of the Union Address, the President declared the Persian Gulf and Southwest Asia to be the third strategic zone for western security, interrelated to Europe and Asia because our allies have vital interests there. At the same time, the President set three goals for U.S. policy:

1. To make the Soviets pay a price for invading Afghanistan.
2. To get the allies to help us make the Soviets pay a price.
3. To build a security framework to protect our vital interests in the Persian Gulf region. (U)

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The series of SCCs has been devoted to the third goal. The security framework, cross-cutting in its implications, consists of four components which, together with their subcategories, provide an analytical structure and also tend to fit the division of bureaucratic responsibilities in the interagency arena. These four components are:

1. Military Issues, which Defense leads, include:

[REDACTED]

2. Foreign Policy Issues, which State leads, include four clusters of countries:

- A. The Peace Process (Treated in another interagency forum but key for our regional security efforts).

[REDACTED]

3. Economic Issues, which State, Energy, and Treasury share, include:

- A. Oil

[REDACTED]

- B. Western economic assistance.

[REDACTED]

- D. Western energy policy.

- E. International monetary policy. (S)

4. Intelligence Issues, which the DCI leads. (S)

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II. Status Report

To provide a summary of the progress made in the SCC in building this framework, results are arrayed for each of the security framework components in chart form at Tab A. More detail on specific programs is at Tab B. In general, we have made more substantial progress on the military issues than we have in other areas. (S)

III. Further Goals

In order to improve our immediate security posture and to provide concrete and compelling answers to the questions about a security framework for the Persian Gulf which flow from the State of the Union Address, it is my view that we should move ahead in the following areas by fall:

A. Military Issues.

[REDACTED]

B. Foreign Policy Issues.

[REDACTED]

C. Economic Issues.

- A larger economic and security assistance commitment by both the U.S. and our allies to key states in the region.

[REDACTED]

- Progress on the energy conservation front and stability in the oil market. (S)

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D. Intelligence Issues.



I believe that these represent realistic near-term goals and that they will add considerable substance to our security framework. (S)

In this context, the President has indicated that he would welcome periodic updates on progress toward these goals and any additional comments you may wish to convey. (U)

Zbigniew Brzezinski

Enclosures:

a/s

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